Richard Dutremble, President York County

Norm Fournier, Vice President Aroostook County

George Jabar, Secretary-Treasurer Kennebec County

Stephen Gorden, Past President Cumberland County

William Blodgett, Emeritus Lincoln County



4 Gabriel Drive, Suite 2 Augusta, ME 04330 207-623-4697 www.mainecounties.org Lauren Haven Administrator

#### MAINE COUNTY COMMISSIONERS ASSOCIATION

Board of Directors Meeting Agenda April 12th, 2023, 10:00 am via Zoom

- 1. Call to Order
- 2. Consent Agenda:
  - 2.1. Approval of the Agenda
  - 2.2. Approval of the Minutes
  - 2.3. Finance Reports Lauren Haven
- 3. Officer Reports:
  - 3.1. Secretary/Treasurer, George Jabar
  - 3.2. Vice President, Norm Fournier
    - 3.2.1. Ratification of the Convention
  - 3.3. President Report, Richard Dutremble
- 4. Standing Committee Reports:
  - 4.1. NACo Update: Peter Baldacci & Sharyn Pohlman
  - 4.2. Legislative Policy Committee Steve Gorden, Chair
    - 4.2.1. James Cohen, Verrill Dana
      - 4.2.1.1. Legislative Update
      - 4.2.1.2. Jail Funding Legislation
- 5. Association Reports MACCAM, MARP, MRODA, MSA, others.
- 6. Adjournment

Richard Dutremble, President York County

Norm Fournier, Vice President Aroostook County

George Jabar, Secretary-Treasurer Kennebec County

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#### MAINE COUNTY COMMISSIONERS ASSOCIATION Board of Directors Meeting Minutes

March 8th, 2022, 10:00 am via Zoom

#### 1. Call to Order

MCCA President Richard Dutremble called the meeting to order at approximately 10:00 am.

DIRECTORS PRESENT:

Androscoggin - Comm. Garrett Mason Aroostook - Comm. Norman Fournier Cumberland - Comm. Steve Gorden Franklin – Comm. Bob Carlton Hancock - Admin. Mike Crooker proxy for Comm. John Wombacher Kennebec - Comm. George Jabar Knox – Admin. Andy Hart proxy for Comm. Sharyn Pohlman Lincoln – Admin. Carrie Kipfer proxy for Comm. William Blodgett Penobscot – Comm. Peter Baldacci Piscataquis - Manager Mike Williams proxy for Comm. Paul Davis Sagadahoc – Comm. Carol Grose Somerset – Comm. Robert Sezak Waldo - Comm. Betty Johnson York - Comm. Richard Dutremble DIRECTORS ABSENT: Hancock – Comm. John Wombacher Knox – Comm. Sharyn Pohlman Lincoln – Comm. William Blodgett Oxford - Comm. Steven Merrill Piscataquis - Comm. Paul Davis Washington - Comm. Chris Gardner OTHERS PRESENT: Franklin - HR Director Tiffany Baker, Admin. Amy Bernard Hancock – HR Director Mary-Anne Saxl MCCA Risk Pool - Manager Malcolm Ulmer MCCA - Admin. Lauren Haven MMA - Rebecca Graham MSA – Sheriff Troy Morton Penobscot – Admin. Scott Adkins Piscataquis – Manager Mike Williams Sagadahoc – Admin. Amber Jones Somerset – Admin. Dawn DiBlasi Verrill Dana - Lobbyists Jim Cohen, and Brody Haverly-Johndro

#### 2. Approval of the Agenda

Comm. Gorden **moved** to approve the agenda **seconded** by Comm. Fournier, and the motion **passed** with no <u>opposition</u>.

- 3. Consent Agenda:
  - 3.1. Approval of the Minutes
  - 3.2. Officer Reports:
    - 3.2.1. Finance

3.2.1.1. Financial Report - Lauren Haven

3.2.1.2. Treasurer – George Jabar

# <u>Comm. Baldacci</u> moved to approve the agenda seconded by Comm. Jabar, and the motion passed with no further <u>comments.</u>

4. Officer Reports:

4.1. Budget and Finance Committee Norm Fournier, Chair - Consideration of the Convention

Comm. Norm Fournier presented the convention proposal submitted by the Samoset Resort. The last weekend in October was the only weekend available in the fall for that venue. Several comments were made that the prices in the proposal were too high. There would be added expenses as well for entertainment, activities, speakers, etc. Sheriff Morton said the MSA conference held at the Cross Center in Bangor was a great success. He thought MSA and MCCA might be able to collaborate in the future. MSA would not be able to plan a joint meeting for this fall, but MSA members would be likely to participate if MCCA moves forward with organizing an event this year. MSA members were thinking about having their next conference in Penobscot County again. As is the case for MCCA, the vendors pay for the conference, so their participation would be vital.

The group discussed other possible venues and meeting dates. Comm. Baldacci suggested that mid-week dates might be more affordable than weekends. It also might be easier for county employees to participate in the conference during the week. Lauren said she would inquire about mid-week options for the Samoset. She said a decision would need to be made by April to allow enough time to make all the arrangements.

4.2. NACo: Peter Baldacci & Sharyn Pohlman . Updates on Federal legislation, national programs, and resources

The NACo Legislative Conference was attended by both of Maine's NACo representatives, Comm. Baldacci and Comm. Pohlman. Maine was recognized as having 100% NACo membership.

Comm. Pohlman attended the Rural Action Caucus which is a key component of NACo's mission in supporting county officials in the pursuit of excellence in public service. County officials from areas across the country areas who participate in the caucus are dedicated to solving the unique issues impacting local communities and rural economic development.

Among the list of distinguished speakers at the conference Treasury Secretary Janet Yellen promoted the Biden administration's economic recovery efforts amid the aftermath of the COVID-19 pandemic. Ms. Yellen urged county officials to focus their ARPA funds particularly on workforce development and affordable housing. Top economic advisor to the President, Gene Sperling, was appointed to oversee the implementation of the American Rescue Plan and spoke to the group about his efforts. Mitch Landrieu, Senior Advisor to the President and Infrastructure Implementation Coordinator spoke as well as President Biden himself. President Biden spoke of his roots as a County Commissioner in Delaware before he became a senator. He said he knew the importance of having funds sent directly to counties and not dispensed to the states to be filtered down.

Bills marked as a priority included the Farm Bill because the SNAP program (Supplemental Nutrition Assistance Program) is at risk. As many as 50% of farmers lost money last year. Broadband projects are in progress to map the country to identify dead spots. This is the only way to improve the communication systems and be able to expand high speed internet to all areas. Amazon made a presentation about utilizing satellites instead of fiber in areas where running fiber is simply not feasible.

Unfortunately, the language regarding inmate health benefits through Medicaid/Medicare had to be taken out of the infrastructure bill. However, juveniles can get benefits set up before they leave the facility. Mental health tools were recognized as challenging issues.

Comm. Baldacci announced Matt Chase and his Executive Board were planning to meet in Portland. On Capitol Hill Day he and Comm. Pohlman were able to meet with Representative Chellie Pingree. They had also hoped to meet with other members of the Maine delegation, however due to scheduling issues, it was not possible. Comm. Baldacci encouraged all Maine counties to send commissioners to NACo conferences, especially the legislative conference.

#### 4.3. President Report – May Board of Directors' Meeting

After a brief discussion about meeting venue options, <u>Comm. Fournier moved to hold the May Board of</u> <u>Directors' meeting at the MCCA offices in Augusta. The motion was seconded by Comm. Gorden, and</u> <u>the motion passed.</u> The next in person meeting would be in September.

#### 5. Committee Reports:

- 5.1. Standing Committees:
  - 5.1.1. Legislative Policy Committee: Comm. Steve Gorden Chair, Comm. Norm Fournier Vice Chair 5.1.1.1. James Cohen, Verrill Dana
    - Legislative Update
    - Jail Funding Legislation
    - Rural Patrol Legislation

Mr. Cohen reported that the number of printed bills was continuing to grow. Some bills that were talked about were as follows:

LD 422 "An Act to Eliminate the Requirement That Municipalities Provide Public Notice in Newspapers" would allow local governments to use the internet to post notice. This would include counties. At the recent public hearing, there was a long presentation by the newspapers arguing that counties and municipalities couldn't be trusted to comply.

Mr. Cohen reviewed the bills that were being tracked and explained positions taken during the Legislative Policy Committee meetings.

LD 543, "An Act to Reimburse Counties for Judicial Costs" which would allow counties to charge rent for superior court, will be heard today. Also, LD 748 the qualified immunity bill was scheduled to be heard that day.

In conversations with Policy Assistant Patrick Rankin, there was a discussion about legislation that was going to expire related to TANF (Temporary Assistance for Needy Families). He wanted to see what projects the county ARPA funds had been allocated to and determine if counties had any money left to dedicate to this project. It would be an opportunity for counties to point out what great things have been accomplished with their funds. We might want to gather a short synopsis of projects for each county.

Comm. Gorden reported that the jail funding figures were still not complete, but we were given additional time to supply them. We are asking for an inflationary increase of 7.1%, a reasonable percentage derived from a number of factors. Jim said Comm. Liberty was helping to get the numbers into a presentation for the Governor. Administrator

Andy Hart said the numbers are not a true reflection; they are down because of staffing problems. All jails are struggling.

Comm. Gorden said there were two more bills addressing the issue of rural patrol in addition to our bill. We have powerful sponsors which will help our bill to move forward if we can prove the need. He recommended working on definitions. What exactly is rural patrol and how did we get into this position. We should stress the fact that this is a cost to counties that didn't exist before. It did make sense for counties to answer rural calls. The residents know the sheriff's and staff. They might be more at ease than they would be with a trooper they don't know.

Mr. Cohen said there was a leadership meeting scheduled for next week which would include representatives from MCCA, MMA, MSA, and Public Safety. There would be resistance if we attempted to obtain funding with a percentage of any existing taxes. Instead, we should focus on why the funding is needed and point out that counties share responsibility with the state.

Sheriff Troy Morton said rural patrol was a huge issue throughout State and the problem has been developing over the past few years. There was a vast difference between counties and what is needed for each of them. In the 1990's, Penobscot was thought of as the model for call sharing and sharing resources. Accident reconstruction, response, drone teams, negotiations are all tasks that will continue to be needed and the volume of calls will continue to increase. We must work towards partnerships to financially support the performance of these duties. The Maine State Police (MSP) are struggling to fill positions and evolved to make the job more attractive by promising a better life to their troopers. They offered more time off and began to restrict their travel to less rural areas. Sheriff Morton said he had met with Col. Cote and the conversation was adversarial. Since that meeting Col. Cote had not been responsive. Rebecca Graham could be the key to finding funding solutions. Some towns are investing in their own communities by hiring law enforcement personnel on their own. Using county resources would save them money. Regardless, MSA does not want the funds to come with oversight from the state which overcomplicates the process, adds more work and slows the receipt of the money. Comm. Baldacci said it was not the intention of Penobscot Commissioners to go off on its own. They want to work with MCCA, MSA, MMA to find the best solution. Sheriff Morton agreed; MSA wants to be in partnership with MCCA.

5.2. Affiliate Organization Committee Reports - recognize those in attendance or submitted Information: MACCAM - MSA, Others

No other reports were given.

#### 6. Adjournment

Comm. Richard Dutremble asked if there were other comments. Hearing none, <u>President Dutremble invited a</u> <u>motion to adjourn at approximately 12:17 p.m. Comm. Baldacci made the motion, seconded by Comm. Gorden, and</u> <u>the motion to adjourn was approved.</u>

Respectfully submitted,

MCCA Administrator, Lauren Haven

Attested:

MCCA Secretary-Treasurer, George Jabar

## MAINE COUNTY COMMISSIONERS ASSOCIATION March 2023 Financial Report

Attached please find the financial reports for the month of March 2023. The Balance Sheet shows the total assets and liabilities at \$248,946.40. This amount includes \$12,463.55 from the money market account MCCA established for MainePERS employer contributions and petty cash of \$200.

Debits to the bank account in March totaled \$47,213.31, and \$13,896.21 was credited to the checking account. The credits were from a periodic payment from NACo for our endorsement, payments for ads in the Directory of Maine Counties, membership dues that had not cleared on the last statement, and accrued interest on the checking account. The debits on the account were from normal operating expenses during the month and notably, the \$26,666 payment from the passthrough account to NACo for the membership dues for the state of Maine. This transaction was made through the Camden National Bank so that it would not be reflected as an expense for MCCA in the 2023 budget.

Additional details of financial transactions appear in the *Profit & Loss Budget vs. Actual, Transaction Detail, Expenses by Vendor,* and *Profit & Loss Previous Year Comparison* reports. Please don't hesitate to contact me with any questions and please let me know if you would like to see anything presented differently in the financial reports.

Respectfully submitted,

auren Ran

Lauren Haven Administrator

Accepted by:

Date: April 2023

George Jabar, Secretary-Treasurer

## Maine County Commissioners Association Balance Sheet (accrual)

As of April 2, 2023

AS 01 April 2, 2023	March 2023
ASSETS	
Current Assets	
Checking/Savings	
1000-00 · Bank and Cash Accounts	
1010-00 · MCCA Checking-Savings Bank	233,582.85
1020-00 · Money Market Account	12,463.55
1030-00 · Petty Cash Account	200.00
Total 1000-00 · Bank and Cash Accounts	246,246.40
Total Checking/Savings	246,246.40
Accounts Receivable	
1300-00 · Receivables	2,700.00
Total Accounts Receivable	2,700.00
Total Current Assets	248,946.40
TOTAL ASSETS	248,946.40
LIABILITIES & EQUITY	
Liabilities	
Current Liabilities	
Accounts Payable	
2000-00 · Accounts Payable	-45.94
Total Accounts Payable	-45.94
Other Current Liabilities	
2100-00 - Other Current Liabilities	
2120-00 · MainePERS Employee Contribution	390.90
2130-00 · Employee Health Insurance Contr	10.16
Total 2100-00 · Other Current Liabilities	401.06
Total Other Current Liabilities	401.06
Total Current Liabilities	355.12
Total Liabilities	355.12
Equity	
3000-00 · Equity Accounts	
3020-00 · Fund Balance to Current Yr Inc	-86,023.06
Total 3000-00 · Equity Accounts	-86,023.06
3100-00 · Earnings	213,581.53
Net Income	121,032.81
Total Equity	248,591.28
TOTAL LIABILITIES & EQUITY	248,946.40

## Maine County Commissioners Association Reconciliation Summary

1020-00 · Money Market Account, Period Ending 03/20/23

	March 2023
Beginning Balance	12,463.09
Cleared Transactions	
Deposits and Credits - 1 item	0.46
Total Cleared Transactions	0.46
Cleared Balance	12,463.55
Register Balance as of 03/20/23	12,463.55
Ending Balance	12,463.55

### Maine County Commissioners Association Reconciliation Summary

1010-00 · MCCA Checking-Savings Bank, Period Ending 04/02/23

	March 2023
Beginning Balance	275,453.67
Cleared Transactions	
Checks and Payments - 21 items	-47,213.31
<b>Deposits and Credits - 4 items</b>	13,896.21
Total Cleared Transactions	-33,317.10
Cleared Balance	242,136.57
Uncleared Transactions	
Checks and Payments - 5 items	-8,553.72
Total Uncleared Transactions	-8,553.72
Register Balance as of 04/02/23	233,582.85
New Transactions	
Deposits and Credits - 1 item	400.00
Total New Transactions	400.00
Ending Balance	233,982.85

### Maine County Commissioners Association Reconciliation Detail

1010-00 · MCCA Checking-Savings Bank, Period Ending 04/02/23

	Туре	Date	Name	Amount	Balance
Beginning Balance					275,453.67
Cleared Transactions					
Checks and Payments - 21 items					
	Bill Pmt -Check	1/30	Maine Farm Bureau	-1,497.17	-1,497.17
	Bill Pmt -Check	2/28	Verrill	-5,916.00	-7,413.17
	Bill Pmt -Check	2/28	Maine Farm Bureau	-1,497.17	-8,910.34
	Bill Pmt -Check	2/28	Camden National Bank	-783.14	-9,693.48
	Bill Pmt -Check	2/28	Jensen Baird Gardner & Henry	-115.00	-9,808.48
	Bill Pmt -Check	3/3	Bangor Payroll	-1,105.56	-10,914.04
	Bill Pmt -Check	3/10	Bangor Payroll	-1,105.56	-12,019.60
	Bill Pmt -Check	3/13	MainePERS	-692.44	-12,712.04
	Bill Pmt -Check	3/13	Spectrum Business/TWC	-167.95	-12,879.99
	Bill Pmt -Check	3/13	Technology Solutions	-100.00	-12,979.99
	Bill Pmt -Check Bill Pmt -Check	3/13	Liberty Mutual Insurance Google LLC	-64.00	-13,043.99 -13,049.99
	Bill Pmt -Check	3/13	Penobscot County Treasurer	-6.00 -2.202.73	-15,252.72
	Check	3/16 3/17	National Association of Counties	-2,202.73	-15,252.72
	Bill Pmt -Check	3/17	Bangor Payroll	-20,000.00	-41,918.72
	Check	3/17	Dangor Faylon	-8.00	-43,024.20
	Bill Pmt -Check	3/24	Bangor Payroll	-1.105.56	-44,137.84
	Bill Pmt -Check	3/29	US Bank	-410.99	-44,548.83
	Bill Pmt -Check	3/29	Camden National Bank	-144.93	-44,693.76
	Bill Pmt -Check	3/29	Haven, Lauren	-75.00	-44,768.76
	Bill Pmt -Check	3/30	Bangor Payroll	-2,444.55	-47,213.31
Total Checks and Payments		0.01	20.30.7 49.00	-47,213.31	-47,213.31
Deposits and Credits - 4 items				-47,210.01	-47,210.01
	Deposit	3/2		12,602.00	12,602.00
	Deposit	3/16	NACo Public Employee Benefits LLC	587.00	13,189.00
	Payment	3/16	IIS Financial Services, LLC	700.08	13,889.08
	Deposit	4/2		7.13	13,896.21
Total Deposits and Credits				13,896.21	13,896.21
Total Cleared Transactions				-33,317.10	-33,317.10
Cleared Balance				-33,317.10	242,136.57
Uncleared Transactions				00,07770	,
Checks and Payments - 5 items					
	Bill Pmt -Check	10/24	Treasurer, State Of Maine	-100.00	-100.00
	Bill Pmt -Check		Verril	-5,416.00	-5,516.00
	Bill Pmt -Check	3/29	Maine Farm Bureau	-1,497.17	-7,013.17
	Bill Pmt -Check	3/29	Knox County Treasurer	-1,431.55	-8,444.72
	Bill Pmt -Check	3/29	Eastern Alliance	-109.00	-8,553.72
Total Checks and Payments				-8,553.72	-8,553.72
Total Uncleared Transactions				-8,553.72	-8,553.72
Register Balance as of 04/02/23				-41,870.82	233,582.85
New Transactions					
Deposits and Credits - 1 item					
	Deposit	4/6	Edmunds GovTech	400.00	400.00
Total Deposits and Credits				400.00	400.00
Total New Transactions				400.00	400.00
Ending Balance				-41,470.82	233,982.85

### Maine County Commissioners Association Profit & Loss Budget vs. Actual

January 1 through April 2, 2023

Accrual Basis	Budget	March 2023	Jan-Mar 2023	\$ Over Budget	% of Budget
Income					
4100-00 · Convention Income					
4110-00 · Plaques	400			-400	
4120-00 · Registration	26,000			-26,000	
4130-00 · Sponsorship	10,000			-10,000	
4140-00 · Vendor	9,000			-9,000	
Total 4100-00 · Convention Income	45,400			-45,400	
4300-00 · Dues	166,425		166,426	1	100%
4400-00 · Other Income	7,000	3,287	5,787	-1,213	83%
4500-00 · NACo Roster	500			-500	
4600-00 · MCCA Risk Pool Assesssment	24,063			-24,063	
4810-00 · Interest Earned	100	8	15	-85	15%
4920-00 · Transfer in from Fund Balance	647			-647	
Total Income	244,135	3,295	172,228	-71,907	71%
Gross Profit	244,135	3,295	172,228	-71,907	71%
Expense					
5000-00 · Payroll Expenses					
5020-00 · Payroll Fees	1,950	189	485	-1,465	25%
5030-00 · FICA	4,443	412	1,064	-3,379	24%
5040-00 · MainePERS Contributions	4,667	380	1,193	-3,474	26%
5050-00 · Salary-Administrator	58,074	5,584	14,519	-43,555	25%
Total 5000-00 · Payroll Expenses	69,134	6,565	17,261	-51,873	25%
5100-00 · Insurance					
5110-00 · Health Insurance	11,986	1,073	3,219	-8,767	27%
5120-00 · Commercial, Crime, D&O Ins	2,200	64	192	-2,008	9%
5130-00 · Workers Comp	550	109	109	-441	20%
5140-00 · Unemployment Comp Ins	350			-350	
Total 5100-00 · Insurance	15,086	1,246	3,520	-11,566	23%
6010-00 · Prof. Services					
6012-00 · Prof Services - Legal Services	500		115	-385	23%
6013-00 · Financial Audit	3,500			-3,500	
Total 6010-00 · Prof. Services	4,000		115	-3,885	3%
6030-00 · Lobbying					
6032-00 · Lobbying - Contractual	65,800	5,416	16,748	-49,052	25%
Total 6030-00 · Lobbying	65,800	5,416	16,748	-49,052	25%
6040-00 · NACO Expenses					
6041-00 · Conferences	5,465	3,634	4,241	-1,224	78%
Total 6040-00 · NACO Expenses	5,465	3,634	4,241	-1,224	78%
6050-00 · Education and Training	500			-500	
6100-00 · Bank Charges	50	8	8	-42	16%

Accrual Basis	Budget	March 2023	Jan-Mar 2023	\$ Over Budget	% of Budget
6110-00 · Convention Expense			· · · · · · · · · · · · · · · · · · ·		
6113-00 · Entertainment/Speakers	6,500			-6,500	
6114-00 MCCA Staff Registration Expense	500			-500	
6118-00 · Meeting Exp.	32,500			-32,500	
6121-00 · Supplies	300			-300	
6124-00 · Commissioner Retirement Plaques	400			-400	
Total 6110-00 · Convention Expense	40,200			-40,200	
6140-00 · Copies-Printing					
6142-00 · Directory	100	27	100	0	100%
Total 6140-00 · Copies-Printing	100	27	100	0	100%
6145-00 · Dues Expense	625		625		100%
6150-00 · Equipment - Office					
6151-00 · Computer Hardware & Software	500	111	123	-377	25%
6152-00 · IT Services	1,800	112	336	-1,464	19%
6153-00 · Photocopier Lease	4,850	411	1,233	-3,617	25%
6154-00 · Printer & Supplies	500			-500	
6156-00 · Other	400			-400	
Total 6150-00 - Equipment - Office	8,050	634	1,692	-6,358	21%
6160-00 · Fees	100		19	-81	19%
6170-00 · Meeting Expense					
6171-00 · Annual Meeting	3,000		1,573	-1,427	52%
6172-00 · County Officials' Workshop	4,000			-4,000	
6173-00 · Monthly	2,000			-2,000	
6175-00 · Meetings - Other	2,000			-2,000	
Total 6170-00 · Meeting Expense	11,000		1,573	-9,427	14%
6180-00 · Mileage & Travel Expense	200		•	-200	
6195-00 · Office Space Rental	19,000	1,497	4,492	-14,508	24%
6215-00 · Postage-Shipping	225	•	. 72	-153	32%
6230-00 · Advertising	100			-100	
6235-00 · Supplies	400			-400	
6240-00 · Telephone, Fax & Internet					
6241-00 · Cell Phone	900	75	225	-675	25%
6243-00 · Phone, Fax & Internet	2,500	168	504	-1,996	20%
Total 6240-00 · Telephone, Fax & Internet	3,400	243	729	-2,671	21%
6250-00 · Website	200			-200	
6260-00 · Contingency	500			-500	
otal Expense	244,135	19,270	51,195	-192,940	21%

## Maine County Commissioners Association Expenses by Vendor Detail

March 2023

	Accrual Basis	Date	Account	Amount	Balance
Bangor Payroll	•				
		3/3	5050-00 · Salary-Administrator	1,116.81	1,116.81
		3/3	5030-00 · FICA	81.56	1,198.37
		3/3	5020-00 · Payroll Fees	36.00	1,234.37
		3/10	5050-00 · Salary-Administrator	1,116.81	2,351.18
		3/10	5030-00 · FICA	81.56	2,432.74
		3/10	5020-00 · Payroll Fees	36.00	2,468.74
		3/17	5050-00 · Salary-Administrator	1,116.81	3,585.55
		3/17	5030-00 · FICA	81.56	3,667.11
		3/17	5020-00 · Payroll Fees	36.00	3,703.11
		3/24	5050-00 · Salary-Administrator	1,116.81	4,819.92
		3/24	5030-00 · FICA	81.56	4,901.48
		3/24	5020-00 · Payroll Fees	36.00	4,937.48
		3/31	5050-00 · Salary-Administrator	1,116.81	6,054.29
		3/31	5030-00 · FICA	85.43	6,139.72
		3/31	5020-00 · Payroll Fees	45.00	6,184.72
		3/31	5110-00 · Health Insurance	1,072.97	7,257.69
Total Bangor Payroll			•	7,257.69	7,257.69
Camden National Bank					
		3/29	6152-00 · IT Services	12.00	12.00
		3/29	6151-00 · Computer Hardware & Software	105.49	117.49
		3/29	6142-00 · Directory	27.44	144.93
Total Camden National Bank			•	144.93	144.93
Eastern Alliance					
		3/29	5130-00 · Workers Comp	109.00	109.00
Total Eastern Alliance			•	109.00	109.00
Google LLC					
		3/13	6151-00 · Computer Hardware & Software	6.00	6.00
Total Google LLC			-	6.00	6.00
Haven, Lauren					
		3/29	6241-00 · Cell Phone	75.00	75.00
Total Haven, Lauren			-	75.00	75.00
Knox County Treasurer					
-		3/29	6041-00 · Conferences	1,431.55	1,431.55
Total Knox County Treasurer			-	1,431.55	1,431.55
Liberty Mutual Insurance				·	·
-		3/13	5120-00 · Commercial, Crime, D&O Ins	64.00	64.00
Total Liberty Mutual Insurance				64.00	64.00
Maine Farm Bureau					
		3/29	6195-00 · Office Space Rental	1,497.17	1,497.17
Total Maine Farm Bureau			•	1,497.17	1,497.17
MainePERS					

#### Maine County Commissioners Association Transaction Detail by Account March 2023

March 2023	Accrual Basis	Туре	Date	Name	Amount	Balance
1000-00 · Bank and Cash Accounts						
1010-00 · MCCA Checking-Savings Bank						
		Deposit	3/2		12,602.00	12,602.00
		Bill Pmt -Check	3/3	Bangor Payroll	-1,105.56	11,496.44
		Bill Pmt -Check	3/10	Bangor Payroll	-1,105.56	10,390.88
		Bill Pmt -Check	3/13	Google LLC	-6.00	10,384.88
		Bill Pmt -Check	3/13	Liberty Mutual Insurance	-64.00	10,320.88
		Bill Prnt -Check	3/13	MainePERS	-692.44	9,628.44
		Bill Pmt -Check	3/13	Spectrum Business/TWC	-167.95	9,460.49
		Bill Pmt -Check	3/13	Technology Solutions	-100.00	9,360.49
		Bill Pmt -Check	3/16	Penobscot County Treasurer	-2,202.73	7,157.76
		Payment	3/16	IIS Financial Services, LLC	700.08	7,857.84
		Deposit	3/16	NACo Public Employee Benefits LLC	587.00	8,444.84
		Bill Pmt -Check	3/17	Bangor Payroll	-1,105.56	7,339.28
		Check	3/17	National Association of Counties	-26,666.00	-19,326.72
		Check	3/17		-8.00	-19,334.72
		Bill Pmt -Check	3/24	Bangor Payroll	-1,105.56	-20,440.28
		Bill Pmt -Check	3/29	Camden National Bank	-144.93	-20,585.21
		Bill Pmt -Check	3/29	US Bank	-410.99	-20,996.20
		Bill Pmt -Check	3/29	Eastern Alliance	-109.00	-21,105.20
		Bill Pmt -Check	3/29	Verrill	-5,416.00	-26,521.20
		Bill Pmt -Check	3/29	Knox County Treasurer	-1,431.55	-27,952.75
		Bill Pmt -Check	3/29	Maine Farm Bureau	-1,497.17	-29,449.92
		Bill Pmt -Check	3/29	Haven, Lauren	-75.00	-29,524.92
		Bill Pmt -Check	3/30	Bangor Payroll	-2,444.55	-31,969.47
Total 1010-00 · MCCA Checking-Savings Bar	nk				-31,969.47	-31,969.47
1020-00 · Money Market Account						
		Deposit	3/21		0.46	0.46
Total 1020-00 · Money Market Account					0.46	0.46
Total 1000-00 · Bank and Cash Accounts 1300-00 · Receivables					-31,969.01	-31,969.01
		Payment	3/2	Androscoggin County	-12,602.00	-12,602.00
		Payment	3/16	IIS Financial Services, LLC	-700.08	-13,302.08
		Invoice	3/17	Drummond Woodsum	700.00	-12,602.08
		Invoice	3/17	Rudman & Winchell, LLC	250.00	-12,352.08
		Invoice	3/17	Voya Financial	250.00	-12,102.08
		Invoice	3/17	Kofile Preservation	700.00	-11,402.08
		Invoice	3/17	Machias Savings Bank	400.00	-11,002.08
		Invoice	3/17	Edmunds GovTech	400.00	-10,602.08
Total 1300-00 · Receivables					-10,602.08	-10,602.08
1110-00 · Undeposited Funds						
·····		Payment	3/2	Androscoggin County	12,602.00	12,602.00
		Deposit	3/2	Androscoggin County	-12,602.00	0.00
Total 1110-00 · Undeposited Funds			•••=		0.00	0.00
1120-00 · Pass Through					0.00	0.00
		Check	3/17	National Association of Counties	26,666.00	26,666.00
Total 1120-00 · Pass Through		3	G. (7		26,666.00	26,666.00
2000-00 · Accounts Payable					20,000.00	20,000.00
		Bill	3/3	Bangor Payroll	-1,105.56	-1,105.56
		Bill Pmt -Check	3/3	Bangor Payroll	1,105.56	0.00
		Bill Print - Check	3/10	Bangor Payroll	-1,105.56	-1,105.56
		Bill Pmt -Check	3/10	Bangor Payroll	-1,105.56	-1,105.56
		Bill Print -Check	3/13	MainePERS		-692.44
		Dill	3/13	Mangreno	-692.44	-092.44

## Maine County Commissioners Association Profit & Loss Prev Year Comparison

March 2023

Accrual Basis	March 2023	March 2022	\$ Change	% Change
Income				
4400-00 · Other Income	3,287.00	253.00	3,034.00	1,199.21%
4810-00 · Interest Earned	0.46	6.47	-6.01	-92.89%
Total Income	3,287.46	259.47	3,027.99	1,166.99%
Gross Profit	3,287.46	259.47	3,027.99	1,166.99%
Expense				
5000-00 · Payroll Expenses				
5020-00 · Payroll Fees	189.00	179.00	10.00	5.59%
5030-00 · FICA	411.67	380.49	31.18	8.2%
5040-00 · MainePERS Contributions	379.72	334.00	45.72	13.69%
5050-00 · Salary-Administrator	5,584.05	5,218.75	365.30	7.0%
Total 5000-00 · Payroll Expenses	6,564.44	6,112.24	452.20	7.4%
5100-00 · Insurance				
5110-00 · Health Insurance	1,072.97	1,026.83	46.14	4.49%
5120-00 · Commercial, Crime, D&O Ins	64.00	59.00	5.00	8.48%
5130-00 · Workers Comp	109.00	39.00	70.00	179.49%
5140-00 · Unemployment Comp Ins	0.00	130.65	-130.65	-100.0%
Total 5100-00 · Insurance	1,245.97	1,255.48	-9.51	-0.76%
6030-00 · Lobbying				
6032-00 · Lobbying - Contractual	5,416.00	5,500.00	-84.00	-1.53%
Total 6030-00 · Lobbying	5,416.00	5,500.00	-84.00	-1.53%
6040-00 · NACO Expenses				
6041-00 · Conferences	3,634.28	0.00	3,634.28	100.0%
Total 6040-00 · NACO Expenses	3,634.28	0.00	3,634.28	100.0%
6100-00 · Bank Charges	8.00	0.00	8.00	100.0%
6140-00 · Copies-Printing				
6142-00 · Directory	27.44	100.00	-72.56	-72.56%
Total 6140-00 · Copies-Printing	27.44	100.00	-72.56	-72.56%
6150-00 · Equipment - Office				
6151-00 · Computer Hardware & Software	111.49	105.49	6.00	5.69%
6152-00 · IT Services	112.00	112.00	0.00	0.0%
6153-00 · Photocopier Lease	410.99	398.93	12.06	3.02%
6154-00 · Printer & Supplies	0.00	32.27	-32.27	-100.0%
Total 6150-00 · Equipment - Office	634.48	648.69	-14.21	-2.19%
6195-00 · Office Space Rental	1,497.17	1,497.17	0.00	0.0%
6240-00 · Telephone, Fax & Internet				
6241-00 · Cell Phone	75.00	75.00	0.00	0.0%
6243-00 · Phone, Fax & Internet	167.95	179.12	-11.17	-6.24%
Total 6240-00 · Telephone, Fax & Internet	242.95	254.12	-11.17	-4.4%
Total Expense	19,270.73	15,367.70	3,903.03	25.4%

## WELCOME TO THE POLAND SPRING RESORT

## Poland Spring Resort, September 12-14th, 2023

About the resort: Since 1794, guests have enjoyed their clean air, water, and beautiful scenery: it's like a bit of heaven on earth and they would like to share it with us. They are proud of the home-like atmosphere and super friendly staff.



Golf Course



The Maine Inn



Poland Spring Presidential Inn

Campbell Cottage

## Lots to do at Poland Spring!

Poland Spring has many activities to enjoy inside and outside, many free or for a small fee for guests enjoyment. Our most well known is our award winning <u>Donald Ross Golf Course</u> but we also have grass tennis courts, hiking, mountain biking trails, a crystal clear swimming pool, <u>two museums</u>, shuffleboard, bocce, tether ball, swings, horseshoes, playground, putting green, exercise room, ping pong, badminton, game rooms, <u>mini golf course</u>, <u>driving range</u>, <u>disc golf</u>, <u>canoe/kayak rentals</u>, and even a 10,000 volume library.



- \* Maine Inn Room Fee \$500 maximum capacity 225 seated
- \* Poland Spring Bottling Museum Room Fee \$800 maximum capacity 80 seated
- \* Cyndi's Dockside Pavilion off season only Room Fee \$150 maximum capacity 55 seated

Want something light, GRAB & GO Breakfast Sandwiches are available at the Pro Shop and the Front Desk at the Maine Inn for purchase. Want a hot buffet where everything is included, coffee, juice, fresh fruit, pastries, meat, eggs, and more! Now available on Saturdays and Sundays! Daily in summer. Add to your nightly rate at \$12.50 per person plus tax. Or take the FREEDOM RATE includes breakfast daily. The Maine Inn Gift Shop is your "go to" place for snacks, gifts, sports equipment, and information.



At Poland Spring Resort we have four unique lodging choices; The Maine Inn, The Presidential Inn, The Lodge and 12 Cottages. Each room or cottage is clean and comfortable. The rooms have a capacity for two people in a room. The rate will be discounted for MCCA to \$129. The Maine Inn has 80 rooms. It looks like there are some double queen rooms and suites available.



The overflow of guests will be accommodated at the Presidential Inn only a five-minute walk away. The Presidential Inn was built in 1913 and recently remodeled, each room is dedicated to a different President or First Lady. On the lower level is a game room, fitness room, and children's playroom. As an original Ricker Building, it was placed on the National Register of Historic Places and as such it has many unique features.





## **Maine County Commissioners Association**

4 Gabriel Drive, Suite 2 Augusta, ME 04330, 207-623-4697 www.mainecounties.org

March 23, 2023

Sen. Margaret Rotundo, Chair Rep. Melanie Sachs, Chair Joint Standing Committee on Appropriations & Financial Affairs Maine State Legislature 100 State House Station Augusta, ME 04333 Sen. Anne Beebe-Center, Chair Rep. Suzanne Salisbury, Chair Joint Standing Committee on Criminal Justice and Public Safety Maine State Legislature 100 State House Station Augusta, ME 04333

# Re: LD 258, General Fund Budget for FY24-25, Part A (p. 154), State Support for County Jail Operations – Supplemental Information

Dear Sen. Rotundo, Rep. Sachs, and Members of the Appropriations and Financial Affairs Committee; Sen. Beebe-Center, Rep. Salisbury, and Members of the Criminal Justice and Public Safety Committee:

Last month, our Association provided comments to the Committees regarding the amount of funds to be allocated to the County Jail Operations Fund to support county jail operations. In our February 14<sup>th</sup> letter, we suggested that the amount of money currently listed in the Budget should be increased to reflect inflation, subject to our efforts to develop a more formal projection of costs in the upcoming biennium. In the intervening weeks, we have worked to obtain granular data from each of the sixteen counties regarding jail expenditures, and this letter provides this historic expenditure data as well as projections for the state share in the upcoming biennium. Based on that information, we would ask the Legislature to consider amending this part of the Biennial Budget to reflect these newly projected numbers.

**About MCCA.** Briefly, the Maine County Commissioners Association was established in 1890 to assist Maine's county government in providing vital services to Maine citizens in a responsive, efficient, and credible manner. The Association is based in Augusta, represents all 16 of Maine's counties, and is governed by a board with representation from each participating county.

**Current Budget Proposal regarding County Jail Operations.** In the proposed Budget presented to the Legislature, the County Jail Operations Fund is funded at \$20.4 million for FY24 and FY25. This amount reflects no increase from the prior biennium despite substantial annual increases in county jail operating costs.

**The Legislature may increase the state share.** Current state law states that the annual State contribution to the County Jail Operating Fund be set at \$20.4 million. Current law also provides that the Legislature may allocate <u>additional</u> funds.

#### Supplemental Comments of MCCA re LD 258, County Jail Expenditures March 23, 2023 Page 2

**Projection of County Jail Operating Costs.** Last month, when our Association provided comments to the Legislature regarding county jail operating costs, we projected that costs would track inflation. Since that time, we have obtained jail funding data from each of the sixteen counties confirming that annual jail expenditures over the past four years appear to be tracking the current rate of inflation at 6.98% per year. We also analyzed the annual percentage represented by the state share of county jail expenditures over the past four years, and the state share averages to 20.27% per year. Utilizing the above figures, we calculated our recommendations for a state share for each year of the biennium, as shown in the table below.

	Projected Jail Expenditures	<b>Projected State Share</b>
2024	\$115,559,346	\$23,423,879
2025	\$122,555,588	\$24,842,018

How we arrived at these figures. The figures above are explained more fully in the attached spreadsheet that relies on the following assumptions:

- 1. Actual county jail expenditures for the calendar years ending in 2020, 2021, and 2022 (most counties budget based on calendar years).
- 2. Budgeted jail expenditures for the calendar year ending 2023 (since this year is ongoing).
- 3. Projections of jail expenditures in the years 2024 and 2025. We derived these figures by calculating the average annual increase for the four years for which we have data (2020-23), and applying that average increase (6.98%) to the 2023 budget numbers to derive the 2024 data, and then applying that same percentage to the 2024 project to derive the 2025 projection.
- 4. Separately, we analyzed the average state share of county jail expenditures for the four years for which we have data, and this share averaged out to 20.27% per year. Using this average annual state share, we multiplied the 2024 and 2025 expenditure projections by 20.27% to arrive at a projected state share for the two years of the upcoming biennium.

In making these projections, we recognize that there are unforeeeable variables such as future inflation rates, incarceration rates, changes in law, and the like which would impact future county jail expenditures. However, since these variables cannot be predicted with any accuracy, we hope the data we have presented represents a meaningful projection of future jail expenditures.

What is the appropriate state share of county jail expenditures? County jails provide a service that meets the needs of counties and the entire State. Given these shared benefits, the State has historically made a financial contribution to county jail operations. Over time, these annual state contributions have increased to reflect inflation and other cost pressures. This approach is fair and helps ensure that the local property taxpayers who finance county operations are not disproportionately burdened as annual jail expenditures rise due to inflation. With this as a backdrop, we respectfully request that the current Biennial Budget be amended to maintain the state share that has been maintained in recent years.

**Conclusion.** Based on the new data provided in this letter, we respectfully request that the Biennial Budget be amended in Part A (p.154) to increase the state contribution to the County Jail Operating Fund to the amount of *\$23,423,879* for *FY2024* and *\$24,842,018* for *FY2025*. We appreciate your consideration of this data and information. If you have questions or need additional information, please do not hesitate to let us know.

Respectfully submitted,

Stephen I Gordon

Stephen Gorden Chair, Legislative Policy Committee

cc: Commissioner Randall Liberty, Maine Department of Corrections MaryAnne Turowski, Senior Advisor, Office of Governor Janet Mills Mary-Anne LaMarre, Maine Sheriffs Association Rebecca Graham, Maine Municipal Association Commissioner Richard A. Dutremble, President, MCCA James I. Cohen, Verrill Dana, LLP, MCCA Legislative Counsel

#### Maine County Commissioner's Association Jail Funding 2020-2025 March 23, 2023

	Actual	Actual	Actual	Budget	Projection	Projection
County/Year	2020	2021	2022	2023	2024	2025
Androscoggin	\$ 6,703,368	\$ 7,170,709	\$ 7,678,750	\$7,923,248		
Aroostook	\$ 3,811,977	\$ 3,868,954	\$ 4,124,484	\$4,657,006		
Cumberland	\$ 18,504,975	\$ 18,904,167	\$ 19,433,391	\$22,405,905		
Franklin	\$ 2,041,141	\$ 2,093,218	\$ 2,277,774	\$2,346,231		
Hancock	\$ 2,711,816	\$ 2,897,363	\$ 2,861,449	\$2,983,090		
Kennebec	\$ 8,066,286	\$ 9,059,300	\$ 9,541,394	\$9,881,291		
Knox	\$ 3,731,917	\$ 3,778,946	\$ 3,729,902	\$4,733,070		
Oxford	\$ 2,127,346	\$ 2,396,631	\$ 2,238,855	\$2,966,549		
Penobscot	\$ 10,753,942	\$ 11,424,881	\$ 13,571,604	\$13,620,084		
Piscataquis	\$ 1,592,041	\$ 1,549,120	\$ 1,586,213	\$1,913,916		
Somerset	\$ 7,096,563	\$ 6,915,405	\$ 7,448,290	\$9,271,304		
Two Bridges Regional Jail	\$ 6,350,991	\$ 6,011,632	\$ 6,131,623	\$6,807,385		
Waldo	\$ 3,089,211	\$ 2,825,660	\$ 3,084,409	\$3,649,410		
Washington	\$ 2,475,449	\$ 2,500,340	\$ 3,006,235	\$3,171,700		
York	\$ 9,276,816	\$ 9,544,546	\$ 10,812,746	\$11,689,391		
Total	\$ 88,333,839	\$ 90,940,872	\$ 97,527,119	\$108,019,580	\$115,559,346	\$122,555,588
Counties's Increase/yr %		2.95%	7.24%	10.76%	6.98%	6.98%
Avg. Annual Increase (County)	6.98%					
	\$18,500,000	\$18,500,000	\$20,400,000	\$20,400,000	\$23,423,879	\$24,842,018
% of State Funding for Jails	20.94%	20.34%	20.92%	18.89%	20.27%	20.27%
Average State Funding %	20.27%					